



ST HELENS
BOROUGH COUNCIL

Equality Impact Assessment St Helens Library

To inform the development of policy
or service decisions

This form is to be used for recording the Equality Impact Assessment (EIA) of Council activities. EIA is particularly important in supporting the Council to make fair decisions. The Public Sector Equality Duty requires the Council to have regard to the need to eliminate discrimination, harassment and victimisation, advance equality of opportunity and foster good relations.

Using this form will help Council officers to carry out EIA in an effective and transparent way and provide decision-makers with full information on the potential impact of their decisions. The purpose is to avoid inadvertent disadvantage or discrimination resulting from decisions.

EIA is not a fixed process – it will vary according to the scale and type of activity. The form and guidance are designed to cover all eventualities. Officers should not be discouraged by the form but should use their discretion in using it flexibly according to the activity they are assessing.

EIA does not happen at a single point in time. It is an ongoing and integral part of the development of the activity or proposal. This EIA template should be kept open and live as a planning document and updated as the activity or proposal progresses.

Section 149 of the Equality Act states:

(1) A public authority must, in the exercise of its functions, have due regard to the need to:

(a) eliminate discrimination, harassment, victimisation, and any other conduct that is prohibited by or under this Act;

(b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

(c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

(2) A person who is not a public authority but who exercises public functions must, in the exercise of those functions, have due regard to the matters mentioned in subsection (1).

(3) Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to:

(a) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;

(b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;

(c) encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

(4) The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities.

(5) Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to:

(a) tackle prejudice, and (b) promote understanding.

(6) Compliance with the duties in this section may involve treating some persons more favourably than others; but that is not to be taken as permitting conduct that would otherwise be prohibited by or under this Act.

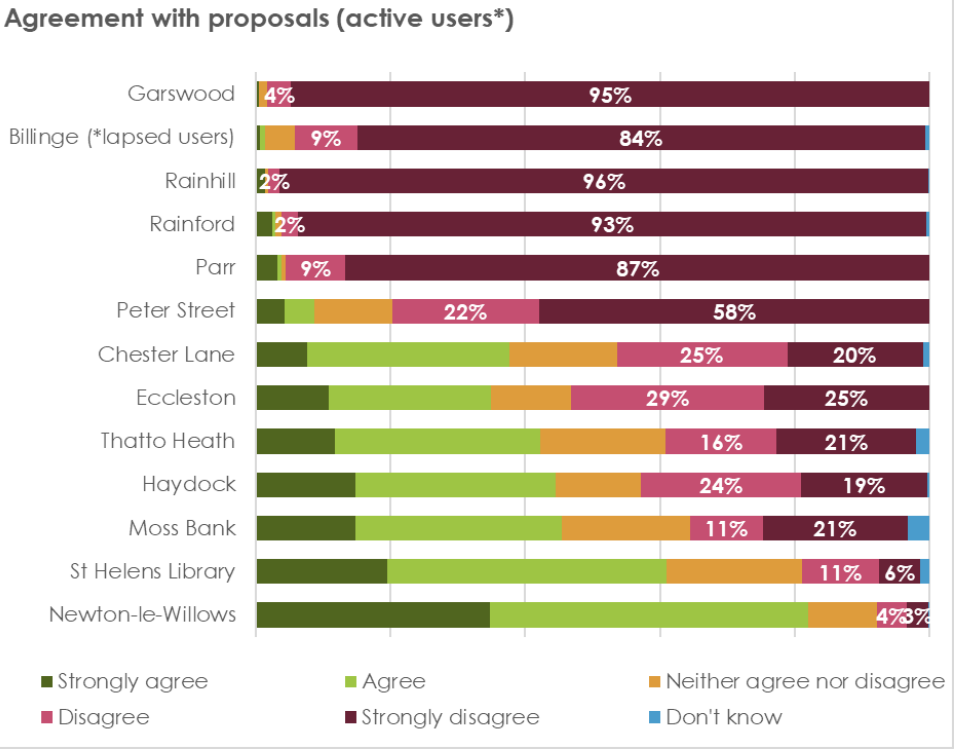
(7) The relevant protected characteristics are: age; disability; gender reassignment; marriage and civil partnership; pregnancy and maternity; race; religion or belief; sex; sexual orientation.

(8) A reference to conduct that is prohibited by or under this Act includes a reference to:

(a) a breach of an equality clause or rule; (b) a breach of a non-discrimination rule.

Section 1 – Service Details and Summary of EIA Activity

| | | |
|--|--|---|
| Title of activity: | Library Strategy – St Helens Library | |
| Lead Officer: | William Renshaw | |
| Directorate: | Place Directorate Communities Department | |
| Service or Team: | Library Service | |
| Head of Service | David Boocock | |
| Director: | Tanya Wilcock | |
| Executive Director: | Lisa Harris | |
| <p>What stage has the EIA reached? This table provides a ‘cover note’ of progress to be maintained as the EIA is developed over time. Note the stage reached and any consultation or engagement carried out. Simple activities may not need all these stages. Provide details of population/individuals affected in Section 2</p> | | |
| Stage | Date | Summary of position |
| Stage 1: Initial Officer Assessment. Whole Population likely to be affected identified | March 2023 | <p>The draft Library Strategy proposes that St Helens Library will remain open as the library serving the Town Centre locality. The opening hours for this library are not proposed to change, however this will form part of the consultation process.</p> <p>St Helens Library has been cited as the mitigation on all other library EIAs as an alternative library for those libraries proposed to close and for those libraries where opening hours are proposed to change/reduce. This library can be accessed with relative ease by public transport from all areas of the Borough. This library is accessible to disabled people and the wider community, has a car park and is on bus routes.</p> <p>This EIA is to assess whether St Helens Library has the capacity to accommodate groups with protected characteristics from libraries that are proposed to close.</p> |
| Stage 2: Further Assessment. Target Population likely to be affected identified | March 2023 | <p>There is scope for members with protected characteristics from groups at libraries that are proposed to close to join existing groups in St Helens Library.</p> <p>An assessment of numbers of each group will be made and if necessary, a booking scheme will be introduced to monitor group size.</p> |
| Stage 3: Further Assessment. Individuals likely to be affected identified | August 2023 | None identified. |

| Stage 4: Analysis of Findings | August 2023 | <p>17% of respondents to the consultation survey who are active users of St Helens Library disagree with the proposals.</p> <p>Agreement with proposals (active users*)</p>  <table border="1"> <thead> <tr> <th>Location</th> <th>Strongly agree</th> <th>Agree</th> <th>Neither agree nor disagree</th> <th>Disagree</th> <th>Strongly disagree</th> <th>Don't know</th> </tr> </thead> <tbody> <tr> <td>Garswood</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>95%</td> <td>4%</td> </tr> <tr> <td>Billinge (*lapsed users)</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>84%</td> <td>9%</td> </tr> <tr> <td>Rainhill</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>96%</td> <td>2%</td> </tr> <tr> <td>Rainford</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>93%</td> <td>2%</td> </tr> <tr> <td>Parr</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>87%</td> <td>9%</td> </tr> <tr> <td>Peter Street</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>22%</td> <td>58%</td> <td>0%</td> </tr> <tr> <td>Chester Lane</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>25%</td> <td>20%</td> <td>0%</td> </tr> <tr> <td>Eccleston</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>29%</td> <td>25%</td> <td>0%</td> </tr> <tr> <td>Thatto Heath</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>16%</td> <td>21%</td> <td>0%</td> </tr> <tr> <td>Haydock</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>24%</td> <td>19%</td> <td>0%</td> </tr> <tr> <td>Moss Bank</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>11%</td> <td>21%</td> <td>0%</td> </tr> <tr> <td>St Helens Library</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>11%</td> <td>6%</td> <td>0%</td> </tr> <tr> <td>Newton-le-Willows</td> <td>0%</td> <td>0%</td> <td>0%</td> <td>4%</td> <td>3%</td> <td>0%</td> </tr> </tbody> </table> | Location | Strongly agree | Agree | Neither agree nor disagree | Disagree | Strongly disagree | Don't know | Garswood | 0% | 0% | 0% | 0% | 95% | 4% | Billinge (*lapsed users) | 0% | 0% | 0% | 0% | 84% | 9% | Rainhill | 0% | 0% | 0% | 0% | 96% | 2% | Rainford | 0% | 0% | 0% | 0% | 93% | 2% | Parr | 0% | 0% | 0% | 0% | 87% | 9% | Peter Street | 0% | 0% | 0% | 22% | 58% | 0% | Chester Lane | 0% | 0% | 0% | 25% | 20% | 0% | Eccleston | 0% | 0% | 0% | 29% | 25% | 0% | Thatto Heath | 0% | 0% | 0% | 16% | 21% | 0% | Haydock | 0% | 0% | 0% | 24% | 19% | 0% | Moss Bank | 0% | 0% | 0% | 11% | 21% | 0% | St Helens Library | 0% | 0% | 0% | 11% | 6% | 0% | Newton-le-Willows | 0% | 0% | 0% | 4% | 3% | 0% |
|---|----------------|--|----------------------------|----------------|-------------------|----------------------------|----------|-------------------|------------|----------|----|----|----|----|-----|----|--------------------------|----|----|----|----|-----|----|----------|----|----|----|----|-----|----|----------|----|----|----|----|-----|----|------|----|----|----|----|-----|----|--------------|----|----|----|-----|-----|----|--------------|----|----|----|-----|-----|----|-----------|----|----|----|-----|-----|----|--------------|----|----|----|-----|-----|----|---------|----|----|----|-----|-----|----|-----------|----|----|----|-----|-----|----|-------------------|----|----|----|-----|----|----|-------------------|----|----|----|----|----|----|
| Location | Strongly agree | Agree | Neither agree nor disagree | Disagree | Strongly disagree | Don't know | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Garswood | 0% | 0% | 0% | 0% | 95% | 4% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Billinge (*lapsed users) | 0% | 0% | 0% | 0% | 84% | 9% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Rainhill | 0% | 0% | 0% | 0% | 96% | 2% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Rainford | 0% | 0% | 0% | 0% | 93% | 2% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Parr | 0% | 0% | 0% | 0% | 87% | 9% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Peter Street | 0% | 0% | 0% | 22% | 58% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Chester Lane | 0% | 0% | 0% | 25% | 20% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Eccleston | 0% | 0% | 0% | 29% | 25% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Thatto Heath | 0% | 0% | 0% | 16% | 21% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Haydock | 0% | 0% | 0% | 24% | 19% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Moss Bank | 0% | 0% | 0% | 11% | 21% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| St Helens Library | 0% | 0% | 0% | 11% | 6% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Newton-le-Willows | 0% | 0% | 0% | 4% | 3% | 0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Stage 5: Reporting and Action Planning | Sept 2023 | <p>Section 6 holds the details of the action plan of the mitigations identified in the Equality Impact Assessment. This has been informed by the consultation.</p> | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Stage 6: Sign-Off | October 2023 | <p>To be completed following all other stages</p> | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

What Council proposal is being assessed? (including the main purpose and aims)

St Helens Borough Council’s statutory Library Service currently operates 13 libraries, as well as the Archive Service, Home Delivery and Schools Library Services.

At present only 11 libraries are accessible by the public as Billinge Library has been closed since 2020 due to the condition of the building and the landlord of Peter Street Library terminated the lease as of 31st March 2023. Library buildings are geographically spread across the borough with opening hours ranging between 8 to 36 hours per week. Performance data demonstrates that there are certain times in the day and certain days of the week when visitor numbers are low. The library buildings themselves range in quality, many fail to meet customer expectations and the standards expected of a modern service.

The draft Library Strategy and Delivery Plan outlines how the service is expected to transform over the next five years, with outcomes focussed on increasing access to digital services, expanding outreach activity in partnership and offering the Home Delivery Library Service to children and adults with medical issues preventing them from using a library. The strategy also outlines a reduction in the number of library buildings and changes to library opening hours. St Helens Library is proposed to stay open, and its opening hours are not proposed to change:

| St Helens Library | Current: 36 hours per week | Proposed: 36 hours per week |
|--------------------------|-----------------------------------|------------------------------------|
| Monday | 10am – 7pm | 10am – 7pm |
| Tuesday | 10am – 5pm | 10am – 5pm |
| Wednesday | 10am – 1pm | 10am – 1pm |
| Thursday | 10am – 5pm | 10am – 5pm |
| Friday | 10am – 5pm | 10am – 5pm |
| Saturday | 10am – 1pm | 10am – 1pm |
| Sunday | Closed all day | Closed all day |

In relation to the proposal being assessed, please set out the following.

- 1 What must the LA provide under statute?**
- 2 Any discretionary element of provision?**
- 3. What is currently provided under that discretion?**
- 4. What could change as a result of the proposal and how could it change?**
- 5. What is being consulted on?**

1. What must the LA provide under statute?

Local authorities (unitary, county or metropolitan borough councils) have a statutory duty under the Public Libraries and Museums Act 1964, ‘to provide a comprehensive and efficient library service for all persons’ for all those who live, work or study in the area (section 7). In providing this service Local Authorities must, among other things:

- encourage both adults and children to make full use of the library service (section 7(2)(b))

- lend books and other printed material free of charge for those who live, work or study in the area (in accordance with section 8(3))

2. Any discretionary element of provision?

The statutory duty referred to above is not prescriptive in how local authorities should provide their library services or when they should be open, although library buildings in St Helens enable adults and children to access books and other resources free of charge. For this reason, the delivery mechanisms and geographical spread of service provision is discretionary in nature.

The St Helens Borough Library service offers a number of discretionary elements of provision outlined at point 3.

3. What is currently provided under that discretion?

The statutory Library Service in St Helens provides discretionary elements of provision these include events and activities such as Read and Rhyme times and Reading Groups, free access to Wi-Fi and computers, Digital Library Service, Home Delivery and Schools Library Services as well as the Cultural Hubs Arts in Libraries programme. This discretionary provision supports Borough priorities and tackles inequalities, for example developing speech, language and communication skills in young children.

| St Helens Library | Current: 36 hours per week |
|-------------------|----------------------------|
| Monday | 10am – 7pm |
| Tuesday | 10am – 5pm |
| Wednesday | 10am – 1pm |
| Thursday | 10am – 5pm |
| Friday | 10am – 5pm |
| Saturday | 10am – 1pm |
| Sunday | Closed all day |

4. What could change as a result of the proposal and how could it change?

The draft Library Strategy and Delivery Plan 2023-2028 sets out proposals to deliver a revised statutory library provision by retaining 7 libraries and closing 6, as well as changing opening hours. The proposed library closures have been chosen to reflect the Council's Locality model adopted in March 2021. Each locality will have statutory library provision focused in the area of greatest need. This need has been assessed and is based on a set of key indicators. If more than one library currently operates in the locality, then the library serving the greatest need will stay open, however its opening hours may change.

| St Helens Library | Current: 36 hours per week | Proposed: 36 hours per week |
|-------------------|----------------------------|-----------------------------|
| Monday | 10am – 7pm | 10am – 7pm |
| Tuesday | 10am – 5pm | 10am – 5pm |
| Wednesday | 10am – 1pm | 10am – 1pm |
| Thursday | 10am – 5pm | 10am – 5pm |
| Friday | 10am – 5pm | 10am – 5pm |
| Saturday | 10am – 1pm | 10am – 1pm |
| Sunday | Closed all day | Closed all day |

Need has been determined (see table below) through the assessment of:

- Educational Attainment
- Health Inequalities
- Deprivation
- Community Safety
- Population Demographics (high concentrations of young people or older people)

| Ward | Library | Health | | | Community | Young | Older | Overall |
|---------------------------------------|--------------------------------|-------------------|----------------------|---------------------|----------------|----------------|----------------|---------------|
| | | Education Ranking | Inequalities Ranking | Deprivation Ranking | Safety Ranking | People Ranking | People Ranking | Ranking Total |
| <i>Parr</i> | Parr Library | 17 | 18 | 18 | 18 | 18 | 1 | 90 |
| <i>Peasley Cross & Fingerpost</i> | N/A | 17 | 16 | 17 | 15 | 17 | 2 | 84 |
| <i>Bold & Lea Green</i> | Chester Lane Library | 16 | 11 | 15 | 15 | 15 | 6 | 78 |
| <i>Thatto Heath</i> | Thatto Heath Library | 12 | 14 | 14 | 14 | 13 | 8 | 75 |
| <i>St Helens Town Centre</i> | St Helens & Peter St Libraries | 13 | 17 | 16 | 17 | 7 | 4 | 74 |
| <i>Newton-le-Willows West</i> | Newton-le-Willows Library | 14 | 12 | 12 | 10 | 16 | 3 | 67 |
| <i>Blackbrook</i> | N/A | 15 | 10 | 8 | 9 | 7 | 14 | 63 |
| <i>Sutton South East</i> | N/A | 10 | 15 | 11 | 10 | 5 | 10 | 61 |
| <i>Sutton North West</i> | N/A | 9 | 13 | 10 | 12 | 5 | 11 | 60 |
| <i>Haydock</i> | Haydock Library | 11 | 7 | 5 | 13 | 10 | 12 | 58 |
| <i>Moss Bank</i> | Moss Bank Library | 7 | 8 | 13 | 6 | 11 | 13 | 58 |
| <i>West Park</i> | N/A | 6 | 9 | 9 | 8 | 9 | 7 | 48 |
| <i>Newton-le-Willows East</i> | N/A | 8 | 6 | 7 | 7 | 13 | 5 | 46 |
| <i>Windle</i> | N/A | 4 | 5 | 6 | 5 | 12 | 9 | 41 |
| <i>Billinge & Seneley Green</i> | Billinge & Garswood Libraries | 2 | 4 | 4 | 3 | 1 | 17 | 31 |
| <i>Rainhill</i> | Rainhill Library | 2 | 3 | 3 | 4 | 2 | 16 | 30 |
| <i>Rainford</i> | Rainford Library | 5 | 1 | 2 | 1 | 2 | 18 | 29 |
| <i>Eccleston</i> | Eccleston Library | 1 | 2 | 1 | 2 | 4 | 15 | 25 |

Residents will be able to access library provision from any of the 7 remaining statutory libraries across the borough, or any library across the City Region through the Library Light scheme. The purpose of this methodology was to enable the Council to target its resources at those areas with

greatest needs.

In addition, the strategy also adopts a desire to empower and enable residents to manage and deliver services in areas where there is capacity and community support to do so. A Community Managed Library model is therefore an option for some residents to consider.

5. What is being consulted on?

The draft Library Strategy which contains a proposal to close 6 libraries and change the opening hours of the libraries it continues to operate, as part of a move to a localities model of delivery.

Details of the activity (including the main purpose and aims)

To adopt the draft Library Strategy and Delivery Plan 2023-2028 that proposes to change the current delivery mechanism and current statutory provision by reducing the number of library buildings from 13 to 7, amend opening hours and developing the outreach and digital offer. In addition, the draft Library Strategy and Delivery Plan 2023-2028 supports the development of a Community Managed Library model to complement the revised statutory provision.

The approach of the draft Library Strategy aligns to the Council's Locality model that aims to establish the right service mix in each locality to suit local needs. A locality approach ensures that services are relevant, addresses local need by targeting resources to where they are needed most and offers the opportunity to collaborate with partners at a local level to explore alternative delivery methods.

Where there is more than one statutory library in a locality the service has analysed socioeconomic data to identify the location in the area of greatest need. The socioeconomic data included the consideration of health inequality, equality, diversity and inclusion.

At present, operating hours in some libraries are limited therefore in addition to the location choice, the opening times have also been reviewed using library performance data, to ensure the proposed 7 statutory libraries are open at optimal times.

The public consultation planned for 2023 will enable residents to feedback about both the proposed library closures and the revised opening times and will enable individuals and groups to outline the impact this will have on them.

Who will be affected by the activity?

Provide details of the groups and numbers of people affected below, updating the table as the EIA develops and the understanding of who will be affected emerges in more detail.

Whole population

St Helens Library is a universal service available for anyone to use with or without library membership.

The proposals will result in a reduction in the number of posts in the library staffing structure and therefore, potential redundancies. Library staff and trade unions are being fully consulted on the proposals and dealt with/supported in accordance with the Council's Policies and Procedures. Every

effort will be made to avoid compulsory redundancies.

As the number of library buildings will be reduced, a small number of facilities management staff including cleaners, may be affected by the proposals. Given demands within the council, it is anticipated that redeployment opportunities will be offered to all staff involved.

Under St Helens Borough Council's Redundancy Policy

- Selection for redundancy is based on clear, fair, and justifiable criteria set out within, selection is not based on age related criteria.
- Members and Officers making decisions on redundancy must ensure that their decisions are free from the influence of discrimination or prejudicial bias because of protected characteristics.
- St Helens Borough Council's redundancy payments are based on age and length of service criteria. This is not 'unlawful' as the criteria mirror the payments that are set out in a statutory scheme and are therefore exempt from age discrimination legislation.

Library performance

St Helens Library is located within The World of Glass Museum and was opened on 14th September 2020 by Andy Reid MBE. Planned in 2019, the library was opened during the COVID-19 pandemic when library visitors were still required to wear a face covering and maintain social distancing.

St Helens Borough population: 183,200

Local ward population: 8,208

Source: Census 2021

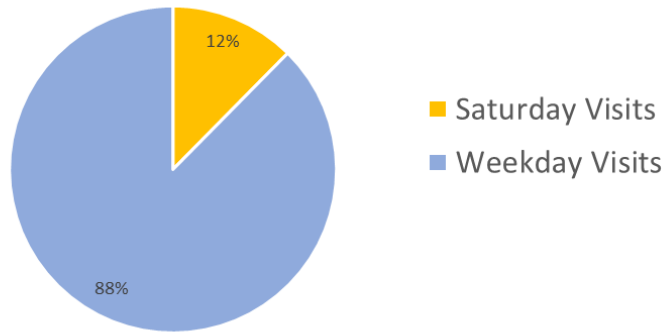
Total visits to St Helens Library between 1st April 2022 and 31st March 2023:

| St Helens Library | Visits | % Total Visits |
|---------------------|---------------|----------------|
| Saturday Visits | 7,567 | 12% |
| Weekday Visits | 53,507 | 88% |
| Total Visits | 61,074 | 100% |

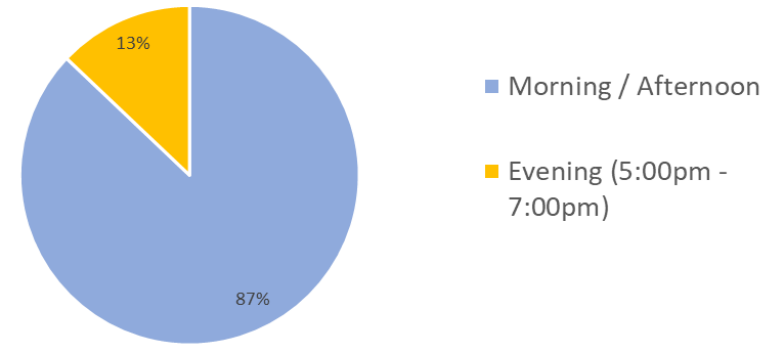
Monday visits between 1st April 2022 and 31st March 2023:

| St Helens Library | Visits | % Total Monday Visits |
|----------------------------|---------------|-----------------------|
| Morning / Afternoon | 10,578 | 87% |
| Evening (5:00pm - 7:00pm) | 1,569 | 13% |
| Total Monday Visits | 12,147 | 100% |

Visits to St Helens Library
(April 2022 - March 2023)



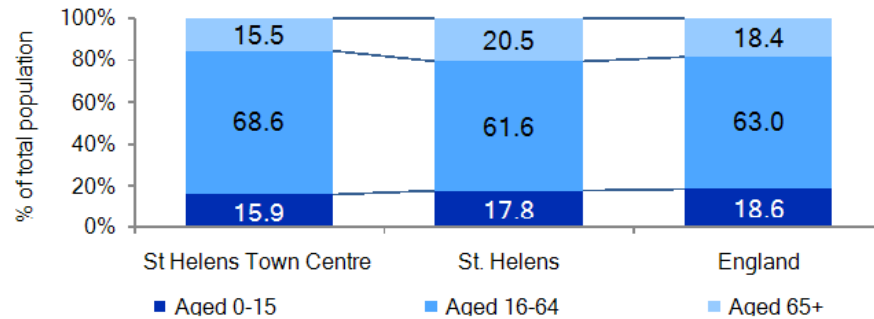
Visits to St Helens Library on Monday
(April 2022 - March 2023)



Protected Characteristics

Age

Figure: Population by age
Source: Census 2021



Age breakdown for Town Centre ward:

0-15: 15.9%

16-65: 68.6%

65+: 15.5%

Age breakdown for St Helens Borough:

0-15: 17.8%

16-65: 61.6%

65+: 20.5%

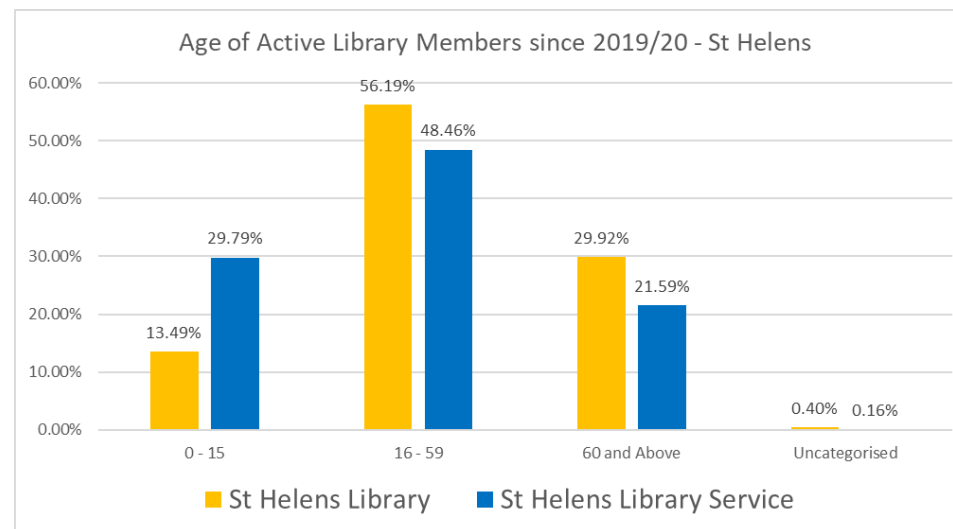
Age breakdown for England:

0-15: 18.6%

16-65: 63.0%

65+: 18.4%

Source: Census 2021



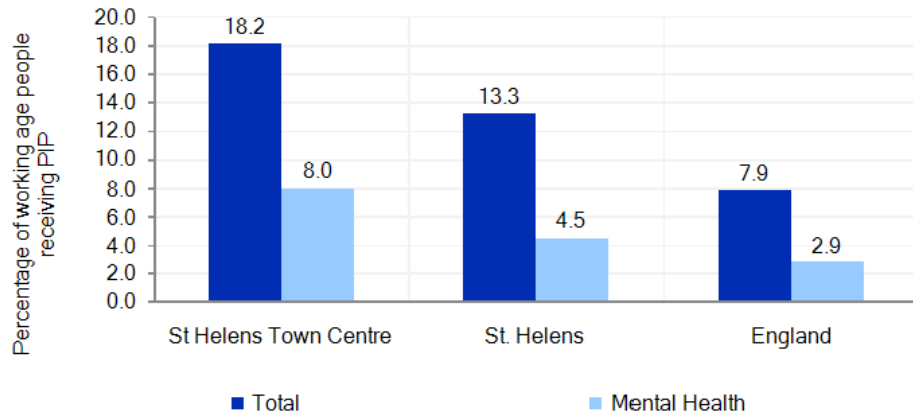
Disability

The Library Service does not hold full and comprehensive data on the disability needs of its members and wider customer base. The Library

Membership form asks residents to provide this information, however there is no obligation to disclose this. Therefore, we will use the most recent ward statistics as a proxy to better reflect the current and potential users of the service that may hold this protected characteristic.

The graph below shows the percentage of working age people receiving Personal Independence Payments (PIP) in the Town Centre ward. (Source: Department for Work and Pensions, Apr-23):

Figure: Personal Independence Payment (PIP) recipients
Source: Department for Work and Pensions (Apr-23)



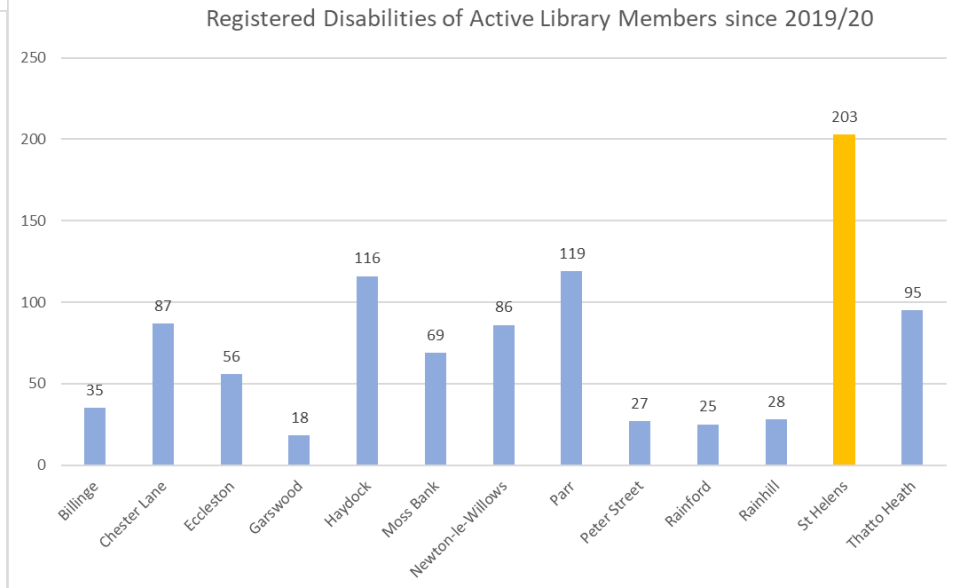
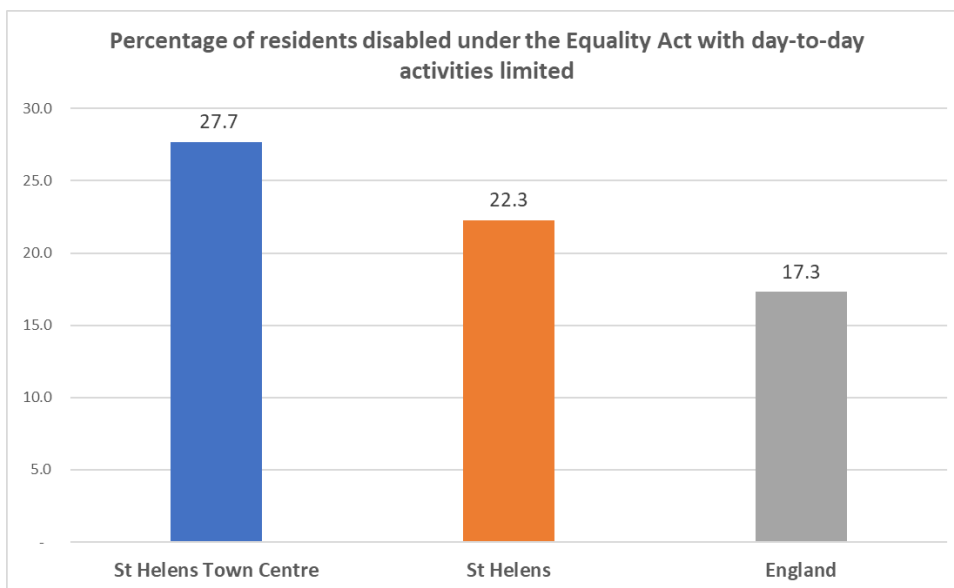
Percentage of people disabled under the Equality Act with day-to-day activities limited:

Town Centre = 20.9%

St Helens = 22.3%

England = 17.3%

Source: Census 2021



Gender reassignment

The Library Service does not collect Gender Reassignment membership data. Therefore, we will use the most recent population statistics as a proxy to better reflect the current and potential users of the service that may hold this protected characteristic.

The 2021 Census shows that 0.36% of people aged 16 and over in St Helens Borough had a gender identity different to the sex registered for them at birth. This compares to 0.54% for England and Wales.

The table below shows a breakdown of the answers to the Census 2021 Gender Identity question for the St Helens Population aged 16 years and over.

| Census 2021 St Helens Population Gender Identity Data | Percentage |
|--|------------|
| Gender identity the same as sex registered at birth | 95.48% |
| Gender identity different from sex registered at birth, but no specific identity given | 0.17% |
| Trans woman | 0.06% |
| Trans man | 0.08% |
| Non-binary | 0.03% |
| All other gender identities | 0.02% |
| Gender identity not answered | 4.15% |

Marriage and civil partnership

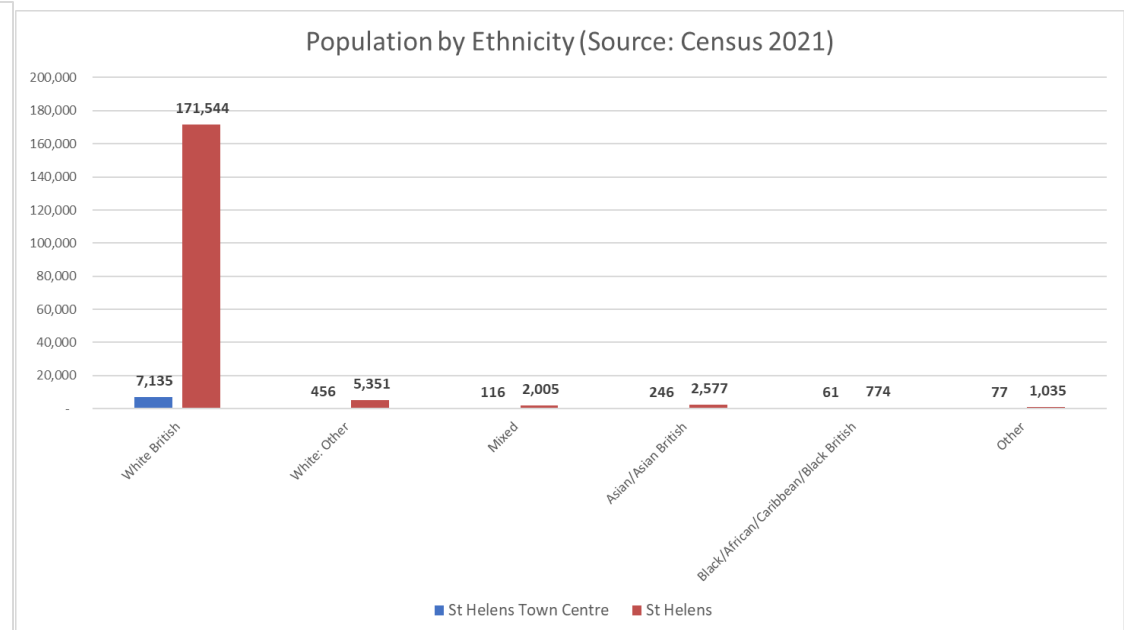
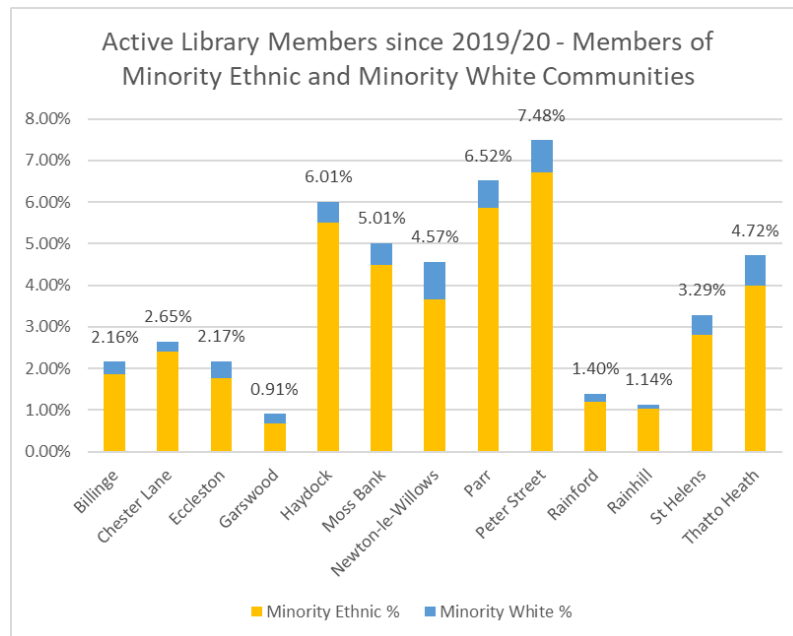
The Library Service does not collect Marriage and civil partnership membership data.

Pregnancy and Maternity

The Library Service does not collect pregnancy membership data.

Race

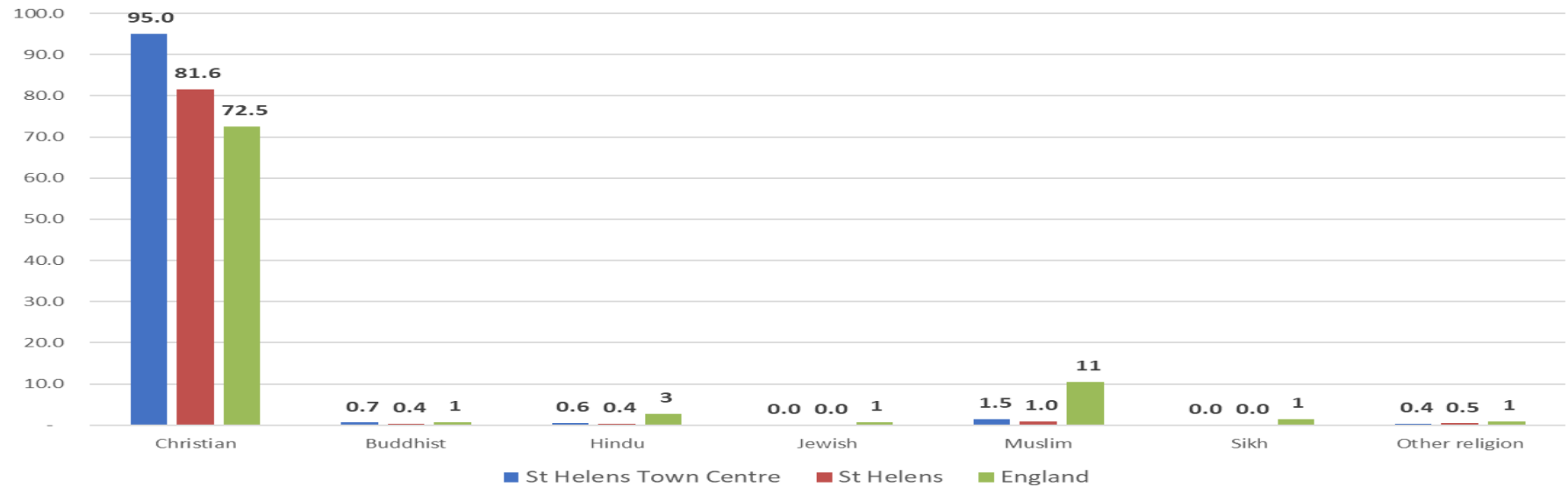
The Library Service does not hold full and comprehensive data on the race of its members and wider customer base. The Library Membership form asks residents to provide this information, however there is no obligation to disclose this. Therefore, we will use the most recent ward statistics as a proxy to better reflect the current and potential users of the service that may hold this protected characteristic.



Religion and Belief

The Library Service does not collect religion membership data. Therefore, we will use the most recent ward statistics as a proxy to better reflect the current and potential users of the service that may hold this protected characteristic.

Percentage Stated Religion by Geography (Source: Census 2021)

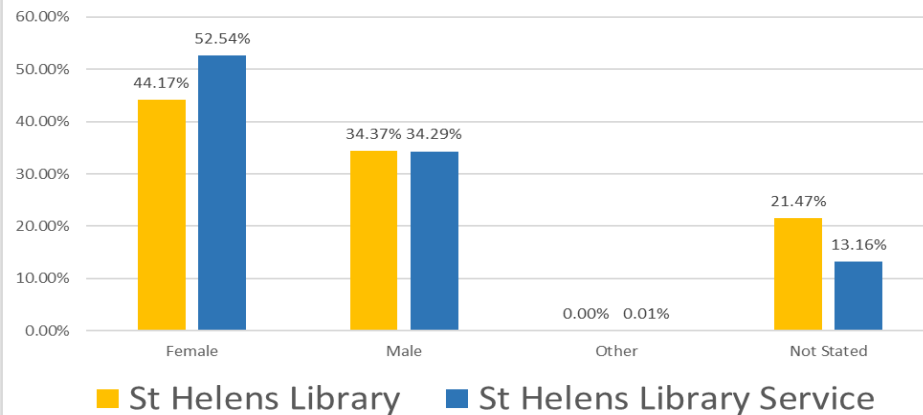


Sex (sometimes referred to as gender)

% Population by Gender (Source: Census 2021)



Sex (Gender) of Active Library Members since 2019/20 - St Helens



Sex breakdown in Town Centre:

Female: 48.8%

Male: 51.2

Sex breakdown in St Helens borough:

Female: 50.9%

Male: 49.1%

Sex breakdown in England:

Female: 51%

Male: 49%

Source: Census 2021

Sexual Orientation

The Library Service does not collect sexual orientation membership data. Therefore, we will use the most recent Census statistics as a proxy to better reflect the current and potential users of the service that may hold this protected characteristic.

The 2021 Census shows that 2.7% of the Borough population aged 16 years and over recorded an LGB+ orientation (“gay or lesbian”, “bisexual”, or other sexual orientation). This compares to 3.16% for England and Wales

The table below shows a breakdown of the answers to the Census 2021 Sexual Orientation question for the St Helens Population aged 16 years and over.

| Census 2021 St Helens Population Sexual Orientation Data | Percentage |
|--|------------|
| Straight or Heterosexual | 91.84% |
| Gay or Lesbian | 1.60% |
| Bisexual | 0.89% |
| Pansexual | 0.15% |
| Asexual | 0.05% |
| All other sexual orientations | 0.01% |
| Gender identity not answered | 5.46% |

At this initial stage of the equality impact assessment, affected individuals cannot be identified beyond the broad groups summarised in this document. This is due to the equality impact section of library membership forms not always completed fully as residents choose not to disclose this information.

What data, research and other evidence or information is available which is relevant to the EIA?

The key information for this activity is:

- Census 2021
- Department for Work and Pensions
- Mid-Year Estimates (ONS) 2020
- Library Service performance data 2022/23
- Library membership data
- Locality Profiles

Section 3: EIA Lead Officer Assessment: St Helens Library

| Use this table to record your views on the potential impact on Protected Characteristics . As the activity and the assessment develop your views may change – record them here. | | | | |
|--|---|----------------------------------|--|--|
| Protected Characteristics | Potential Impact Positive/Negative/ Not Applicable | Potential level of impact | Summary of impact | Action and mitigation |
| Age | Not applicable | Not applicable | <p>Children and young people (CYP) The groups that use the library with this protected characteristic, facilitated by library staff are:</p> <ol style="list-style-type: none"> 1. Baby Rhyme Time 2. Read and Rhyme Time 3. Tutors (meet weekly) 4. Regular visits from nurseries and schools <p>Older People The groups that use the library with this protected characteristic are:</p> <ol style="list-style-type: none"> 1. Jigsaw group. 2. Knit and natter group. 3. St Helens Writers for Wellbeing 4. Reading Group <p>These groups will continue to be accommodated as the opening hours for this library are not proposed to change.</p> <p>Consultation and engagement Plan: A 12-week consultation has taken place in 2023 with residents,</p> | <p>There is scope for members with protected characteristics from groups at libraries that are proposed to close to join existing groups in St Helens Library.</p> <p>An assessment of numbers of each group will be made and if necessary, a booking scheme will be introduced to monitor group size.</p> |

Use this table to record your views on the potential impact on **Protected Characteristics**. As the activity and the assessment develop your views may change – record them here.

| Protected Characteristics | Potential Impact Positive/Negative/ Not Applicable | Potential level of impact | Summary of impact | Action and mitigation |
|---------------------------------------|---|----------------------------------|---|------------------------------|
| | | | communities and key stakeholders to enable the impact of the proposed library closures and the changes to library opening hours to be considered. This included engagement with groups above who use St Helens Library. | |
| Disability | Not applicable | Not applicable | The Library Service does not hold full and comprehensive data on the disability needs of its members and wider customer base. The Library Membership form asks residents to provide this information, however there is no obligation to disclose this. | N/A |
| Gender reassignment | Not applicable | Not applicable | The Library Service does not currently collect gender reassignment data. National data indicates numbers are low as a proportion of the population, however there may be individuals that are in this protected characteristic using St Helens Library. | N/A |
| Marriage and civil partnership | Not applicable | Not applicable | The Library Service does not currently collect marriage and civil partnership data, however by observation and building relationships with customers, we know that there are individuals with this protected characteristic using St Helens Library. | N/A |

Use this table to record your views on the potential impact on **Protected Characteristics**. As the activity and the assessment develop your views may change – record them here.

| Protected Characteristics | Potential Impact Positive/Negative/ Not Applicable | Potential level of impact | Summary of impact | Action and mitigation |
|--------------------------------|--|---------------------------|---|--|
| Pregnancy and maternity | Not applicable | Not applicable | <p>The Library Service does not collect pregnancy and maternity data, however by observation and building relationships with customers, we know that there are individuals with this protected characteristic using St Helens Library.</p> <p>Part of the discretionary library offer are Read and rhyme times, which operate twice weekly in St Helens Library and are attended by babies and young children. Pregnant women do attend, usually with their older child(ren) and then will attend sessions with their new baby. In addition, read and rhyme times aimed at young babies (less than 1 year) and pregnant women are also offered.</p> | <p>There is scope for members with this protected characteristic at libraries that are proposed to close to join existing groups in St Helens Library.</p> <p>An assessment of numbers of each group will be made and if necessary, a booking scheme will be introduced to monitor group size.</p> |
| Race | Not applicable | Not applicable | <p>The Library Service does not hold full and comprehensive data on race details of its members and wider customer base. The Library Membership form asks residents to provide this information, however there is no obligation to disclose this.</p> | N/A |
| Religion and Belief | Not applicable | Not applicable | <p>The Library Service does not currently collect religion and belief data, however there may be people that are in this protected</p> | N/A |

Use this table to record your views on the potential impact on **Protected Characteristics**. As the activity and the assessment develop your views may change – record them here.

| Protected Characteristics | Potential Impact Positive/Negative/ Not Applicable | Potential level of impact | Summary of impact | Action and mitigation |
|----------------------------------|---|----------------------------------|--|------------------------------|
| | | | characteristic using St Helens Library. | |
| Sex (gender) | Not applicable | Not applicable | <p>More females than males currently use St Helens Library as evidenced by membership statistics.</p> <p>The groups that use St Helens Library, Reading Group, Read & Rhyme time, knit and natter are predominantly female in membership.</p> | N/A |
| Sexual orientation | Not applicable | Not applicable | The Library Service does not currently collect sexual orientation data, however there may be people that are in this protected characteristic using St Helens Library. | N/A |
| Employees | Risk of Redundancy | Low | <p>If staff are at risk of redundancy, then the Council will manage this in accordance with its Redundancy Policy. Selection for redundancy is based on clear, fair and justifiable criteria set out within. Selection is not based on age related criteria.</p> <p>Members and Officers making decisions on redundancy must ensure that their decisions are free from the influence of discrimination or prejudicial bias because of protected characteristics.</p> | Not applicable |

Use this table to record your views on the potential impact on **Protected Characteristics**. As the activity and the assessment develop your views may change – record them here.

| Protected Characteristics | Potential Impact Positive/Negative/ Not Applicable | Potential level of impact | Summary of impact | Action and mitigation |
|---------------------------|--|------------------------------|--|-----------------------|
| | | | St Helens Borough Council's redundancy payments are based on age and length of service criteria. This is not 'unlawful' as the criteria mirror the payments that are set out in a statutory scheme and are therefore exempt from age discrimination legislation. | |

Section 4: Engagement Decision

The decision about who to engage with, and how and when to engage, is the key to effective EIA.

| | |
|---|------------|
| Is engagement with affected people with Protected Characteristics required, now or during the further development of the activity? | Yes |
| If YES, proceed to the next section. If NO, briefly summarise below the reasons why you have reached this conclusion. | |
| Consultation and engagement Plan: A 12-week consultation has taken place in 2023 with residents, communities and key stakeholders to enable the impact of the proposed library closures and the changes to library opening hours to be considered. This included engagement with groups who use St Helens Library. | |

Any reports to decision-makers during the development of the activity, for example feasibility or options appraisal reports, should include content on the latest thinking and findings of the EIA even though, like the activity, further development of the EIA may be required before final reporting.

The findings of the officer assessment should be included in any reports to decision-makers. These may be feasibility or options appraisal reports where the activity is at an early stage of development, but it is essential that any equality findings are considered in formal decisions at all stages of development of the activity.

Section 5 – Involvement and Engagement Planning

| |
|--|
| Has the assessment shown that the activity will treat any groups of people with Protected Characteristics differently from other people? |
| No |
| Will the differential treatment advance equality for people with Protected Characteristics? |
| N/A |
| Will the differential treatment cause or increase disadvantage for people with Protected Characteristics? |
| If yes, please state which groups and how. The findings of the Consultation on the proposed change to the opening hours at St Helens Library did not identify any detrimental impact to those with a protected characteristic. |

Section 6: Consultation and Engagement Findings from the 2023 public consultation

| | Date/summary of engagement carried out | Summary of impacts identified |
|---------------------------------------|--|---|
| Age | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Disability | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Gender reassignment | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Marriage and civil partnership | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Pregnancy and maternity | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any</p> |

| | | |
|----------------------------|--|---|
| | <p>methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>detrimental impact to those with this protected characteristic.</p> |
| Race | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Religion and belief | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Sex (gender) | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |
| Sexual orientation | <p>Public consultation was undertaken from Monday 1st May to 31st July 2023. Over 6,000 people in total were consulted using a mix of methods.</p> <p>Street-based representative survey included the Town Centre ward. 2,003 respondents, gender, age, ethnicity and location all reflect the Borough's population.</p> | <p>The findings of the Consultation on the proposed opening hours at St Helens Library did not identify any detrimental impact to those with this protected characteristic.</p> |

Section 6: Engagement Findings – Continued

Drawing on the engagement findings and your understanding of the effects of the activity, indicate how it will contribute, if at all, to the three strands of the Public Sector Equality Duty.

a) How will the proposal help to eliminate discrimination, harassment, and victimisation?

The strategy will seek to address inequalities by distributing provision across the borough where possible, locating where it is best placed to serve areas of greatest need within borough and so help to advance equality of opportunity. We will promote detailed information on how to access Library Services both digital and physical.

b) How will the proposal help to advance equality of opportunity?

The strategy will seek to address inequalities by distributing provision across the borough where possible, locating where it is best placed to serve areas of greatest need within borough and so help to advance equality of opportunity. We will promote detailed information on how to access Library Services both digital and physical.

c) How will the proposal help to foster good relations?

The strategy will seek to address inequalities by distributing provision across the borough where possible, locating where it is best placed to serve areas of greatest need within borough and so help to advance equality of opportunity. We will promote detailed information on how to access Library Services both digital and physical.

During the engagement process were there any suggestions on how to avoid, minimise or mitigate any negative impacts? If so, please give details.



Charging for Services / activities and hires

- The Library Service already charges for some services.

Improved home delivery service

- Following public consultation, the strategy is being updated to increase capacity within the Home Delivery Library service.
- Explore the viability of delivering a book loan service to care settings within the borough.

Sharing buildings/ facilities with other users / purposes

- The Library Strategy contains a stated aim to relocate libraries to buildings where they are collocated with both other Council Services and those of partners.

Improved parking (particularly at St.Helens Library at the World of Glass)

- The concerns of respondents regarding the car parking arrangement at the World of Glass will be fed back to the buildings managers as this is not within the gift of the Council.
- The importance of car parking facilities is defined within the strategy and will be addressed as opportunities arise at those sites to be retained.

Improved Public Transport

- The finding of this consultation will be shared with the Merseyside Transport Authority to help shape their Public Transport Strategy
- Provide detailed advice on Public Transport Routes and availability to customers of Libraries that will close to help them access other libraries

Better Digital Services

- Review the digital offer to improve accessibility and focus on demand.
- Upgrade Wi-fi and public access computers at the libraries being retained.
- Seek to identify community locations in communities served by libraries that will close where the service can deliver Digital and Information Literacy
- To increase the range of IT devices, particularly touch screen, available to the public within Libraries
- Work with city region partners to deliver the LCR Digital Inclusion Plan

Section 7 – Reporting of Findings and Recommendations to Decision Makers

The findings of the EIA may be reported to decision-makers at several stages during the development of an activity. For example, the initial officer assessment findings may be included in a feasibility report or options appraisal to be considered by the Transformation Board or Chief Officers' Executive.

Any report on formal decisions by the Cabinet or Council should include the latest findings of the EIA, even if these are at a relatively early stage. The report recommending final approval of the activity should await and include the findings of the completed EIA. The report should clearly present the impacts that have been identified through the engagement process, including potential cumulative impacts.

The report may include recommendations based on the findings of the EIA, but these should be separate from the reporting of impacts. Recommendations will be developed separately from the EIA and arise from considering equalities impacts combined with other aspects of the activity such as finance, the benefits of the activity, and so on.

Based on the EIA findings, the report may consider the options in the table below, but the report must contain a clear statement of the impacts so that decision-makers can understand the effects of the decision that is being recommended.

| What does the review of the information show? | |
|--|--|
| a) | No negative impact on people because of their Protected Characteristics - continue with the activity and monitor progress on implementation |
| b) | Negative impact identified – recommend continuing with the activity; clearly specify the people affected and the impacts, and providing reasons and supporting evidence for the decision to continue |
| c) | Negative impact identified – adjust the activity in light of the identified impact to avoid, minimise or mitigate the impact |
| d) | Negative impact identified – stop activity and provide an explanation why |

Section 8 – Action Plan and Performance Management

The report to decision-makers, and the decision made may require actions to be taken to avoid, minimise or mitigate the negative impacts of the activity.

Any actions to address equalities impacts should be listed below, with performance management review proposals, to complete the full EIA.

| What is the negative impact? | Actions required to reduce/eliminate the negative impact (if applicable) | Who will lead on action | Target completion date |
|-------------------------------------|---|--------------------------------|-------------------------------|
| None identified by the Consultation | None | N/A | N/A |

| Performance Management | |
|--|--|
| Date of the next review of the EIA | December 2023 |
| How often will the EIA action plan be reviewed? | Mitigation actions from this EIA will be included within the Library Service Business Plan and reviewed Quarterly until all actions are complete |
| Who will carry out this review? | Library Service Management Team |